Call to Action:

Ensuring Effective Immunisation Programmes for an Ageing Europe

There is an urgent need for policymakers to respond to the growing challenge of immunosenescence by ensuring older adults receive the vaccine that works best for them

Ageing and the immune system

Ageing is a natural part of life but brings with it a progressive decline in organ function and immune response. This, in turn, exacerbates pre-existing conditions and increases susceptibility to infectious diseases such as influenza, COVID-19, pneumococcal disease, herpes zoster (shingles) and respiratory syncytial virus (RSV), leading to severe health outcomes and mortality. This gradual deterioration of the immune system – known as **immunosenescence** – affects all of us as we age, with immune function beginning to decline from as young as 20 years, and accelerating from around the age of 50.34

Immunosenescence has the double impact of making people more vulnerable to disease while at the same time reducing vaccine-induced immune responses.^{2,4}

The consequences of immunosenescence are measurable, costly and often preventable, and place significant burden on individuals, families and healthcare systems.⁴⁻⁶ For example, evidence

suggests that the majority (62%) of people over 50 have at least one influenza risk factor and face increased chances of complications including hospitalisation, pneumonia, heart attacks, strokes and death.⁷ The risk of invasive pneumococcal disease (IPD) and herpes zoster also rises sharply with age, with IPD rates in older adults more than ten times higher than in younger adults,⁸ and adults aged ≥50 years accounting for two-thirds of herpes zoster cases.⁹

Protecting at-risk populations

Europe is ageing rapidly, with nearly 30% of the population expected to be aged 65 or over by 2050.10 This demographic shift raises a crucial need to address the challenges posed by immunosenescence. Investing in adequate and tailored prevention will not only protect older adults from severe health outcomes, morbidity and mortality, but will also decrease healthcare expenditure, and deliver economic benefits by reducing dependency care requirements and days lost to sickness.56.9.11

EUR 34 bn*

Cost of **lost working**days owing to influenza
in 2019 among people
aged 50–64 in countries
identified as having a
high or high-mid social
development index ⁶

The mortality rate from influenza in 2010–2017 among people aged 50–64 (0.9 per 100,000) was

9-fold higher

than that of people aged 18-49¹¹



of adult shingles cases can be prevented by immunisation⁹



Europe 2022

1 in **6**

adults aged ≥65 with invasive pneumococcal disease died⁸

* USD \$39,089,182,433.

Immunisation is an essential measure in preventing severe disease and keeping at-risk older populations protected against infectious illnesses.¹ Yet most European countries fail to meet the World Health Organization (WHO) target of 75% influenza vaccine coverage for older adults for example.¹⁴ In addition, because immunosenescence reduces the immune system's response to immunisation, we see generally lower vaccine effectiveness in

older adults than in younger age groups, meaning standard vaccines are not always sufficient.^{1,14}

A smarter defence is needed to tackle immunosenescence

Addressing the challenge of immunosenescence in Europe demands a multifaceted, collaborative, timely and long-term strategic approach.

We call on policymakers

to prioritise opportunities to strengthen immunisation programmes to address the challenge of immunosenescence, and align national recommendations with the latest scientific evidence and global best practice.

CALL TO ACTION 1: Include enhanced or improved vaccines in recommendations for older adults to boost protection and cost effectiveness

Enhanced influenza vaccines, such as high-dose or adjuvanted formulations, were specifically designed to offer better protection for older people by boosting the immune response.² For influenza, enhanced vaccines demonstrated 20–59% greater effectiveness against hospitalisation, and more cost effectiveness than standard vaccines.¹²⁻¹⁵ Yet, uptake varies widely, shaped by regional policies and accessibility.^{14,15} It is crucial for policy makers to establish the right policies and funding to make enhanced or improved vaccines widely available for sustainable use by target populations.

CALL TO ACTION 2: Consider adapting the age threshold for enhanced or improved vaccines to align with emerging evidence on effectiveness and value

Several countries have already lowered the age threshold for enhanced vaccines in response to emerging evidence. Germany, Austria and the Netherlands all recommend enhanced influenza vaccines for adults over 60 years of age. 15.18 Enhanced pneumococcal and shingles vaccines are also being recommended at younger ages in some settings. 17.19.20 These countries have observed how enhanced or improved vaccines can reduce the demand for healthcare consultations and other

associated costs that come with fewer hospitalisations and deaths and, subsequently, changed their healthcare policies to take advantage of this.^{15,16,21}

CALL TO ACTION 3: Support public health messaging to help older adults understand their options and ask for the best protection available

A robust programme of transparent, evidence-driven, easy-to-understand communications about the benefits of immunisation in the context of immunosenescence will build confidence in immunisation efforts, and provide individuals and healthcare professionals with the tools and knowledge they need to improve voluntary uptake and trust in public health initiatives. Alignment of recommendation over the borders will support confidence in immunisation programmes.

CALL TO ACTION 4: Prioritise access to the most effective vaccines for those most at risk, with a focus on equity

Addressing health inequalities and structural barriers to achieve effective population-level immunity and healthy ageing is not just smart policy – it's a matter of health equity. Targeting immunisation policies and resource allocation for underserved regions and socioeconomic groups, including through the strategic use of financial and contractual levers, and the delivering of immunisations in easy-to-reach venues, ensures that our most vulnerable citizens are not left behind.

Conclusion

Immunisation can prevent severe illness and reduce hospital admissions, alleviating pressure on already strained healthcare systems – a pressure set to increase as European and global populations continue to age.

Investing in strategies that drive better protection upfront – such as using enhanced or improved vaccines, adapting the age threshold for these vaccines, based on scientific evidence, supporting educational campaigns and addressing equity and access challenges – can translate to savings in emergency care and in-patient stays, and reduce long-term complications and mortality.

Older adults deserve the best chance of staying healthy, which means having timely access to the most effective protection available; the vaccine that works best for them.

MEP Vytenis Andriukaitis

Member of the European Parliament

MEP Stine Bosse

Member of the European Parliament

Prof Niklas Arnberg

Professor of Virology at Umeå University | Secretary General, Virus- and Pandemic Fund – Swedish Society for Virology

Prof Paolo Bonanni

Full Professor of Hygiene in the Faculty of Medicine and the Director of the Specialization School for MDs in Hygiene and Preventive Medicine at the University of Florence | Co-Chair of the Adult Immunization Board

Dr Jane Barratt

Global Advisor on Ageing and Health Policy | Former Secretary General, International Federation on Ageing

Dr Ted van Essen

Chair of, and on behalf of the Board of, Dutch Immunisation Foundation

Prof Bertrand Fougère

Professor of Geriatrics and Gerontology (CHRU Tours, France) | Co-pilot of "Digital & Healthy ageing" initiative for French Ministry of Health

Magne Wang Fredriksen

Secretary General, National Association for Heart, Lung and Stroke (Norway)

Prof Olivier Guérin

Professor of Geriatrics and Gerontology (CHU Nice, France) | President of the National Professional Council for Geriatrics (France)

Dr George Kassianos, CBE

President British Global & Travel Health Association

Dr José A. Navarro-Alonso

Honorary Consultant on Immunopreventable Diseases, Ministry of Health, Spain

MEP András Kulja

Member of the European Parliament

Prof Jose Martinez Olmos

Former General Secretary of Health, Spain

Dr Jade Pattyn

Project Manager, on behalf of the Adult Immunization Board

Prof Dr Mathias Pletz

Chair for Infectious Diseases and Director of the Institute for Infectious Diseases and Infection Control, Friedrich Schiller University / Jena University Hospital, Jena Germany

Prof Walter Ricciardi

Professor of Hygiene and Director of the School of Hygiene and Public Health, Università Cattolica del Sacro Cuore | Chair of Mission Board on Vaccination in Europe

Prof Caterina Rizzo

Full Professor of Hygiene and Preventive Medicine, University of Pisa

Prof Colin Russell

Professor of Medical Microbiology and Infection Prevention, Amsterdam University Medical Center

Dr Carlos Martin Saborido

Head of Spanish HTA Agency

Dr Javier Castrodeza Sanz

Former General Secretary of Health, Spain | Head of Preventive Medicine, University Clinical Hospital of Valladolid | Full Professor of Preventive Medicine and Public Health, University of Valladolid, Spain

David Sinclair

CEO, International Longevity Centre UK

Gregor Sneddon

Secretary General, International Federation on Ageing

Prof Klaus Wahle

Chairman of Projekt: Grippeschutz, Germany

References

- Weinberger B. Vaccination of older adults: Influenza, pneumococcal disease, herpes zoster, COVID-19 and beyond. Immun Ageing. 2021;18(1):38.
- Allen JC, Toapanta FR, Chen W, Tennant SM. Understanding immunosenescence and its impact on vaccination of older adults. Vaccine. 2020;38(52):8264-8272.
- Zhang H, Weyand CM, Goronzy JJ. Hallmarks of the aging T-cell system. FEBS J. 2021;288(24):7123-7142.
- 4. Santoro A, Bientinesi E, Monti D. Immunosenescence and inflammaging in the aging process: Age-related diseases or longevity? Ageing Res Rev. 2021;71:101422.
- El Banhawi H, Chowdhury S, Neri M, et al. Socioeconomic value of adult immunisation programmes (2024). Contract research. Available at: https://www.wohe.org/publications/the-socio-economic-value-of-adult-immunisation-programmes/. Accessed October 2025.
- International Longevity Centre UK. Lost time: Productivity and the flu: 2019. Available at: https://ilcuk.org.uk/lost-time-productivity-and-the-flu/. Accessed October 2025.
- McGovern I, Cappell K, Bogdanov AN, Haag MDM. Number of influenza risk factors informs an adult's increased potential of severe influenza outcomes: A multiseason cohort study from 2015 to 2020. Open Forum Infect Dis. 2024;11(5):ofae203.
- 8. European Centre for Disease Prevention and Control. Invasive pneumococcal disease: Annual epidemiological report for 2022. Available at: https://www.ecdc.europa.eu/en/publications-data/invasive-pnemococcal-disease-annual-epidemiological-report-2022. Accessed Oct 2022.
- 9. Nikkels AF, Schoevaerdts D, Kauffmann F, Strubbe F, Bensemmane S. Herpes zoster in Belgium: A new solution to an old problem. Acta Clin Belg. 2024;79(3):205-216.
- OECD/European Commission. Health at a Glance: Europe 2024: State of Health in the EU Cycle. Paris: OECD Publishing; 2024. Available at: https://doi.org/10.1787/b3704e14-en. Accessed Oct 2025.
- Kim P, Coleman B, Kwong JC, et al. Burden of severe illness associated with laboratory-confirmed influenza in adults aged 50-64 years, 2010-2011 to 2016-2017. Open Forum Infect Dis. 2023;10(1):ofac664.
- Pardo-Seco J, Rodríguez-Tenreiro-Sánchez C, Giné-Vázquez I, et al. High-dose influenza vaccine to reduce hospitalizations. N Engl J Med. 2025 Aug 30. doi: 10.1056/NEJMoa2509834. Epub ahead of print. PMID: 40888694

- Fochesato A, Sottile S, Pugliese A, Márquez-Peláez S, Toro-Diaz H, Gani R, Alvarez P, Ruiz-Aragón J. An economic evaluation of the adjuvanted quadrivalent influenza vaccine compared with standard-dose quadrivalent influenza vaccine in the Spanish older adult population. Vaccines (Basel). 2022;10:1360. Available at: https://doi.org/10.3390/vaccines10081360. Accessed Oct 2025.
- Gavazzi G, Fougere B, Hanon O, et al. Enhanced influenza vaccination for older adults in Europe: A review of the current situation and expert recommendations for the future. Expert Rev Vaccines. 2025;24(1):350-364.
- 15. European Centre for Disease Prevention and Control. Systematic review update on the efficacy, effectiveness and safety of newer and enhanced seasonal influenza vaccines for the prevention of laboratory-confirmed influenza in individuals aged 18 years and over. Available at: https://www.ecdc.europa.eu/en/publications-data/seasonal-influenza-systematic-review-efficacy-vaccines. Accessed October 2025.
- Jacob J, Biering-Sorensen T, Holger Ehlers L, et al. Cost-effectiveness of vaccination of older adults with an MF59®-adjuvanted quadrivalent influenza vaccine compared to standard-dose and high-dose vaccines in Denmark, Norway, and Sweden. Vaccines (Basel). 2023;11(4):753.
- de Oliveira Gomes J, Gagliardi AM, Andriolo BN, et al. Vaccines for preventing herpes zoster in older adults. Cochrane Database Syst Rev. 2023;10(10):CD008858.
- Bundesministerium Arbeit, Soziales, Gesundheit, Pflege und Konsumentenschutz. Impfplan Österreich 2025/2026. Version 1.0 vom 1. Oktober 2025. Available at: https://www.sozialministerium.gv.at/Themen/Gesundheit/Impfen/impfplan.html. Accessed October 2025.
- Cheong D, Song JY. Pneumococcal disease burden in high-risk older adults: Exploring impact of comorbidities, long-term care facilities, antibiotic resistance, and immunization policies through a narrative literature review. Hum Vaccin Immunother. 2024;20(1):2429235.
- Matanock A, Lee G, Gierke R, Kobayashi M, Leidner A, Pilishvili T. Use of 13-valent pneumococcal conjugate vaccine and 23-valent pneumococcal polysaccharide vaccine among adults aged >/=65 years: Updated recommendations of the advisory committee on immunization practices. MMWR Morb Mortal Wkly Rep. 2019;68(46):1069-1075.
- 21. Curran D, Patterson B, Varghese L, et al. Cost-effectiveness of an adjuvanted recombinant zoster vaccine in older adults in the United States. Vaccine. 2018;36(33):5037-5045.

For more information on immunosenescence and improving adult immunisation, please see report from ILC-UK or contact